

Message Text

CONFIDENTIAL POSS DUPE

PAGE 01 USUN N 01200 151914Z

15

ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-03 H-02

INR-07 L-02 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 ACDA-05 AF-06 ARA-06 EA-06 NEA-09 OIC-02

SAJ-01 /102 W

----- 019952

R 151825Z APR 75

FM USMISSION USUN NY

TO SECSTATE WASHDC 9888

INFO AMEMBASSY MOSCOW

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY OTTAWA

C O N F I D E N T I A L USUN 1200

E.O. 11652: GDS

TAGS: PFOR, UR, UN

SUBJ: FURTHER PEACEKEEPING TALKS

REF: A. STATE 81582; B. USUN 1120 AND PREVIOUS

SUMMARY: PEACEKEEPING NEGOTIATIONS CONTINUED APRIL 10 AND 11 IN QUADRIPARTITE AND WORKING GROUP (WG) FORUMS. SOME PROGRESS OCCURRED IN LATTER, AS SOVIETS DROPPED THEIR INSISTENCE ON ENSHRINING "EQUITABLE GEOGRAPHIC REPRESENTATION" IN GUIDELINES INTRODUCTION AND FRENCH TABLED ARTICLE 29 COMMITTEE GUIDELINE COVERING COMMITTEE THAT WOULD BE BOTH OPTIONAL AND ADVISORY. END SUMMARY.

1. QUADRIPARTITE MEETING APRIL 10 PICKED UP PREVIOUS MEETING'S DISCUSSION (REF B) OF WHETHER PROCEDURES FOR SC SUPERVISION SHOULD BE ADDRESSED FIRST, AS SOVIETS WISHED, OR IN TANDEM WITH NEGOTIATIONS ON WHOLE RANGE OF GUIDELINES. US DEL INDICATED IT COULD ACCEPT PARALLEL DISCUSSION OF SUPERVISORY PROCEDURES AND OTHER GUIDELINES, BUT COULD NOT AGREE TO GIVE FORMER PRIORITY.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 01200 151914Z

BRITISH AND FRENCH TOOK SAME LINE. SOVIETS AT LENGTH ACQUIESCED, AND IT WAS AGREED THAT FOUR-POWER TALKS WOULD

COVER BOTH AREAS WHILE WG WOULD CONTINUE TO MEET REGULARLY ON GUIDELINES.

2. USSR REP OVINNIKOV SAID THERE HAD EVIDENTLY BEEN SOME CONFUSION, WHICH HE WISHED TO CLARIFY, OVER WHAT SOVIET DEL HAD MEANT BY "ALTERNATIVE OPTIONS" FOR SUPERVISING PEACEKEEPING OPERATIONS. SOVIET CONCEPT, HE SAID, WAS THAT IN THEORY SEVERAL PROCEDURES OR MECHANISMS EXISTED FOR CONTROLLING AN OPERATION. ONE WAS AN ARTICLE 29 COMMITTEE, ANOTHER WAS MILITARY STAFF COMMITTEE, STILL ANOTHER WAS BRITISH "VETO BY CHALLENGE" PROCEDURE, AND FINALLY THERE WAS "US-PREFERRED OPTION" OF THE SECRETARY-GENERAL. SURELY, LOGICAL WAY TO PROCEED WAS FOR EACH PROCEDURE'S SUPPORTER TO DESCRIBE IN DETAIL HOW IT WOULD OPERATE -- AS SOVIETS AND CZECHS HAD DONE WITH ARTICLE 29 COMMITTEE. ONCE THIS HAD BEEN DONE, AN EFFORT SHOULD BE MADE TO "MARRY" THE ALTERNATIVES.

3. WE SAID SOVIET CONCEPT STRUCK US AS AN EFFORT TO MIX APPLES AND ORANGES. VETO BY CHALLENGE HAD NOTHING TO DO WITH SUPERVISING A PEACEKEEPING FORCE BUT WAS AN ATTEMPT TO DEFINE AREAS OF APPLICABILITY OF VETO. SECRETARY-GENERAL, ON OTHER HAND, HAD PRIMARY RESPONSIBILITY IN HIS OWN RIGHT FOR OPERATIONAL CONTROL OF FORCE. WE COULD CONCEIVE OF AN ARTICLE 29 COMMITTEE ASSISTING HIM, BUT WE COULD NOT CONCEIVE OF IT AS AN ALTERNATIVE TO HIM -- OR INDEED AS REPLACING ANY OF HIS EXECUTIVE RESPONSIBILITIES. COMMENT: WHILE WE HAVE PROBABLY NOT HEARD THE LAST OF THIS SOVIET GAMBIT, US AND UK UNWILLINGNESS TO DISCUSS THE SYG OR VETO BY CHALLENGE IN SAME CONTEXT WITH ARTICLE 29 COMMITTEE SHOULD HASTEN ITS DEATH.

4. FOLLOWING DAY'S WG DISCUSSION OF PEACEKEEPING GUIDELINES WAS CONSIDERABLY MORE PRODUCTIVE. UK DEL LED OFF BY SAYING INFORMAL (I.E. QUADRIPARTITE) TALKS HAD HELPED CLARIFY POSITIONS THOUGH THEY HAD SO FAR ACHIEVED NO CONCRETE PROGRESS. SEVERAL USSR/US EXCHANGES THEN FOLLOWED ON PARAMOUNT IMPORTANCE OF EQUITABLE GEOGRAPHIC REPRESENTATION VS. NECESSITY OF BALANCING THAT PRINCIPLE BY REFERRING TO EQUALLY IMPORTANT
CONFIDENTIAL
CONFIDENTIAL

PAGE 03 USUN N 01200 151914Z

PRINCIPLES OF COMPETENCE, IMPARTIALITY, INTEGRITY, ETC.

5. SOVIETS FINALLY AGREED TO DROP CONSIDERATION OF EQUITABLE GEOGRAPHIC REPRESENTATION IN INTRODUCTION, SO LONG AS IT WAS DEALT WITH ADEQUATELY IN A LATER PARAGRAPH. COMMENT: THIS WAS SIGNIFICANT CONCESSION SINCE INCLUSION OF THIS PRINCIPLE IN INTRODUCTION -- EVEN IF BALANCED BY OTHERS -- COULD HAVE IMPLIED THAT GEOGRAPHIC BALANCE SHOULD APPLY TO SECRETARIAT OFFICIALS CONTROLLING OPERATION AS WELL AS TO COMPOSITION OF FORCE. LIKELIHOOD NOW IS THAT, IF GUIDELINES ARE COMPLETED,

THERE WILL BE NO INTRODUCTION SINCE OTHER ALTERNATIVES WERE
EITHER COMPROMISE FORMULAS OR (IN CASE OF US ALTERNATIVE 2)
A COUNTERPOISE TO SOVIET FORMULATION.

6. WHEN DISCUSSION MOVED TO ARTICLE 1, US DEL AGREED
AD REFERENDUM TO DROP ITS ALTERNATIVE 2 "IN SAME SPIRIT OF
COMPROMISE SHOWN BY USSR." COMMENT: ARTICLE 1 (SEE A/9827)
CONTINUES TO INCLUDE IN PARENTHESES AS UNAGREED "MANNER OF
TERMINATION, COMPOSITION, SUPPORT FACILITIES AND APPOINTMENT
OF COMMANDER." REST OF ARTICLE 1 COMPRISES SC RESPONSIBILITIES
AGREED TO BY USG IN 1973. ONE OF MORE SIGNIFICANT CONCESSIONS
US COULD MAKE BEGIN BRACKETS AND WHICH IT HAS SIGNALLED TO
GA IT IS PREPARED TO MAKE END BRACKETS IS TO AGREE TO
INCLUDE "COMPOSITION AND APPOINTMENT OF COMMANDER" --
AND POSSIBLY "MANNER OF TERMINATION" -- IN LIST
OF SC RESPONSIBILITIES. WE WOULD APPRECIATE ANY THOUGHTS
DEPARTMENT MAY HAVE ON HOW THIS CARD MIGHT BEST BE PLAYED.

7. MOVING TO ARTICLES 2, 3, AND 4, WG DECIDED TO DISCUSS ALL
THREE ARTICLES AT ONCE SINCE ALL RELATE TO SC DELEGATION OF
AUTHORITY. DISCUSSION OF ARTICLES 2 AND 3 WAS INCONCLUSIVE,
BUT FRENCH INTRODUCED NEW LANGUAGE FOR ARTICLE 4 COVERING
ARTICLE 29 COMMITTEE. WORKED OUT WITH BRITISH, FRENCH
ALTERNATIVE ENVISAGES NON-MANDATORY, NON-EXECUTIVE TYPE
COMMITTEE. (WHILE US DEL SUGGESTED CERTAIN CHANGES FOR
TACTICAL REASONS, WE BELIEVE SOMETHING ALONG LINES OF FRENCH
TEXT SHOULD BE ACCEPTABLE TO USG IS ACCOMPANIED BY SOVIET
CONCESSIONS ON ARTICLES 2 AND 3.) SUBPARA A TRANSMITS
TEXT OF FRENCH PROPOSAL, SUBPARA B THAT TEXT AS AMENDED
AD REFERENDUM BY US DEL:

A) IT IS DESIRABLE THAT THE SECURITY COUNCIL CREATE IN
CONFIDENTIAL
CONFIDENTIAL

PAGE 04 USUN N 01200 151914Z

PURSUANCE OF THE PROVISIONS OF ARTICLE 29 OF THE CHARTER,
WHENEVER IT APPEARS FRUITFUL, A SUBSIDIARY COMMITTEE WHICH
WOULD ADVISE AND ASSIST THE SECURITY COUNCIL WITH REGARD
TO A PEACEKEEPING OPERATION. THE COMMITTEE WOULD BE DIRECTLY
RESPONSIBLE TO THE SECURITY COUNCIL AND WOULD CONSIST OF THE
REPRESENTATIVES OF THE PERMANENT MEMBERS OF THE COUNCIL AND
REPRESENTATIVES DESIGNATED BY THE SECURITY COUNCIL FROM AMONG
NON-PERMANENT MEMBERS OF THE COUNCIL AND FROM AMONG STATES
FURNISHING CONTINGENTS OR MILITARY PERSONNEL, FACILITIES
AND SERVICES.

B) THE SECURITY COUNCIL MAY DECIDE THAT IT IS DESIRABLE
TO CREATE IN PURSUANCE OF THE PROVISIONS OF ARTICLE 29 OF
THE CHARTER, WHENEVER IT APPEARS FRUITFUL, A SUBSIDIARY
COMMITTEE WHICH WOULD ADVISE THE SECURITY COUNCIL WITH
REGARD TO A PEACEKEEPING OPERATION. THE COMMITTEE WOULD BE
DIRECTLY RESPONSIBLE TO THE SECURITY COUNCIL AND COULD CONSIST
OF THE REPRESENTATIVES OF THE PERMANENT MEMBERS OF THE COUNCIL
AND REPRESENTATIVES DESIGNATED BY THE SECURITY COUNCIL FROM

AMONG NON-PERMANENT MEMBERS OF THE COUNCIL AND FROM AMONG
STATES FURNISHING CONTINGENTS OR MILITARY PERSONNEL,
FACILITIES AND SERVICES.

8. NEXT QUADRIpartite TALKS SCHEDULED FOR AFTERNOON APRIL 15,
NEXT WG MEETING TENTATIVELY SET FOR APRIL 18.
BENNETT

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INSTRUCTIONS, PEACE TALKS, MEETING PROCEEDINGS, PROGRESS REPORTS, COMMITTEE MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 15 APR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975USUNN01200
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750132-0242
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750447/aaaabseh.tel
Line Count: 176
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 STATE 81582, 75 USUN 1120
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 05 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <05 MAY 2003 by Izenbel0>; APPROVED <06 MAY 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: FURTHER PEACEKEEPING TALKS
TAGS: PFOR, UR, UN
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006